DRAFT 2-10-21

SUMMIT COUNTY DISPOSAL DISTRICT PLAN

The Summit County Board of County Commissioners (BOCC) requested that the Summit County Board of Health prepare a draft plan for the formation of a disposal district in Summit County pursuant to the Colorado Disposal Districts Act at C.R.S. 30-20-201 et seq. On February 9, 2021 the Board of Health certified a proposed plan to the BOCC for its consideration at a public hearing.

Plan Contents

Section 1 – Area Benefited	2
Section 2 – Organization	2
Section 3 – Disposal District Goals, Policies and Operations	2
Section 4 – District Expenses	4
Section 5 – District Powers	4
Section 6 – District Boundaries	5
Section 7 – District Valuation	6
Section 8 – Rules, Regulations	6

Section 1 – Establishment of Disposal District; Area Benefited

The Summit County Disposal District ("Disposal District") is hereby created pursuant to the Colorado Disposal Districts Act at C.R.S. 30-20-201 et seq., for the benefit of the residents of Summit County to facilitate the collection, management and disposal of solid waste, as such term is defined in Exhibit A, attached and incorporated herein, which term includes garbage, waste, recyclable materials and trash. Pursuant to Section 30-20-202, C.R.S., the Disposal District is established to exist in all of the unincorporated areas of Summit County. Provided, however, the Disposal District shall not include, without the written consent of the owner, any tract or parcel of real property used for manufacturing, mining, railroad, or industrial purposes which has a valuation in excess of \$25,000, together with the buildings, improvements, machinery, and equipment thereon. The Disposal District boundaries are depicted in Section 6 below.

<u>Section 2 – Organization</u>

The position of Summit County Sanitation Engineer ("Sanitation Engineer") is established to supervise and manage the manner of collection and disposal of solid waste within the Disposal District. The initial Sanitation Engineer for the Disposal District shall be the SCRAP Director serving in an ex officio capacity in addition to his customary duties. The Sanitation Engineer and his designees shall be responsible for the overall administration and operations of the Disposal District, including but not limited to (a) the operational, maintenance, and personnel costs, and (b) the procurement and administration of contracts on behalf of the Disposal District with any firm, corporation, or individual to promote the goals, policies and objectives of the Disposal District.

Section 3 – Disposal District Goals and Policies

Background - Current Solid Waste Management Practices

The Summit County Resource Allocation Park (SCRAP) is a non-hazardous waste facility owned and operated by Summit County located at 639 Landfill Road, two miles north of Keystone, Colorado, 0.2 miles north of U.S. Highway 6. The SCRAP includes the Summit County Landfill, the only landfill in Summit County, as well as a materials recycling facility that accepts recyclable materials, household hazardous waste (HHW) and electronic waste. The SCRAP also operates a compost facility for the composting of wood waste and other compostable materials that produces Class III, STA-certified compost products.

Private solid waste haulers currently operate within Summit County for the collection of residential, commercial and industrial waste. Recycling opportunities exist through (a) private curbside recycling, (b) recycling drop-off centers in Breckenridge, at the County Commons south of Frisco, and adjacent to Silverthorne next to the Blue River Ballfields, (c) at the SCRAP, and (d) glass drop-off locations available at various location throughout the towns and County.

The County operates a household hazardous waste program for the purpose of diverting HHW and electronic wastes, thereby reducing the amount of household hazardous waste in the waste stream and within the Summit County Landfill. Summit County, the towns and other public and private entities have also developed a variety of countywide source reduction, diversion, and household hazardous waste programs for residents, businesses and visitors in the towns and unincorporated areas.

The County has implemented the countywide Chipping Program which reduces the amount of green waste disposed in the Summit County Landfill and redirects other green waste to the SCRAP composting operations.

Through its agreements with the High County Conservation Center, the County funds various educational and awareness programs that serve to promote recycling, source reduction, and material reuse among the residents, visitors and businesses in Summit County.

Disposal District Program and Activities

The Board of Health has historically regulated solid waste collection and disposal in the unincorporated area of Summit County by means of the County Public Health Plan solid waste rules and the Board of County Commissioners has enacted Summit County Ordinance 2(A) regarding the collection and hauling of solid waste as well as licensing of solid waste haulers. These rules and regulations will be supplemented by means of the Disposal District's additional, comprehensive authority regarding the collection and disposal of solid waste in Summit County. General operational and regulatory activities of the District may include the development and operation of public recycling facilities; the development, support or active management of volumetric or weight based waste collection systems; and other programs as described herein or as may be approved by the Board of County Commissioners.

Proposed Disposal District goals and policies are summarized in the attached Table 1 and expresses plans for integrating strategies aimed toward providing for the safe collection and disposal of solid waste in an environmentally responsible and wildlife-friendly manner, as well as reducing, reusing, recycling, and diverting solid waste generated within Summit County. The goals are generally qualitative and will help guide the general direction of countywide integrated waste management programs in the future. The policies are guidelines that delineate the types of specific actions that should be taken in order to realize the objectives and thus achieve the goals of the plan. The development of specific objectives to carry out the listed goals and policies will be the responsibility of the Disposal District and County in collaboration with other participating jurisdictions. The objectives will be more specific and measurable milestones that, as they are achieved, indicate progress toward the fulfillment of the goals.

Disposal District programs are intended and shall be designed to stimulate and support increased diversion by focusing on residential and commercial waste reduction; sharing of information and resources; communication, outreach, promotion, and education; multijurisdictional projects; and augmented services for the recycling, reuse, or proper disposal of materials. There are various other agencies and organizations whose rules, regulations,

policies, and guidelines affect how solid waste is managed in the County. The Disposal District's efforts should be implemented in coordination with these local, regional, state, and federal governmental agencies as well as special districts, nonprofit organizations, and the private sector as outlined in Table 1. In addition, the County's existing solid waste management objectives and plans are currently incorporated into a variety of documents generated by various divisions of County Government and other entities. The development of a comprehensive, integrated solid waste disposal plan in Summit County is desired and should be pursued.

Section 4 - District Expenses

The Sanitation Engineer, his designees and representatives shall annually propose a budget in accordance with the Local Government Budget Law defining the sources and uses of funds necessary for the operation of the Disposal District. The expenses associated with the operations of the District shall be initially borne by and accounted for through the Summit County Solid Waste Fund. The Disposal District may pursue additional funding within or without the Solid Waste Fund, as authorized by the Board of County Commissioners in its discretion as provided by law. As a result, the initial expenses and proposed budget of the Disposal District will be limited. A budget of \$5,000.00 is proposed for the remainder of budget year 2021 for the purpose of initial coordination of activities, evaluation of consolidated or coordinated functions and programs, out of pocket expenses relating to the further development and implementation of the policies, plans and objectives as well as any associated rules and regulations.

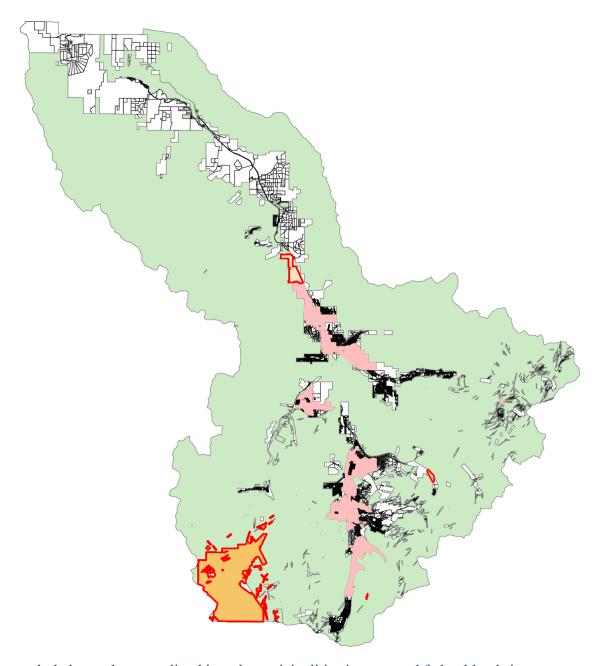
<u>Section 5 – District Powers</u>

The Disposal District shall have all powers provided by law including but not limited to the Disposal Districts Act at C.R.S. 30-20-201, et seq. and the following:

- (A) The Disposal District may enter into and execute contracts on behalf of the Disposal District.
- (B) The Disposal District may by lease, contract, or otherwise provide or acquire real property or equipment to promote the policies, plans and objectives of the Disposal District.
- (C) The Disposal District may promulgate and adopt on behalf of the Disposal District such schedules, rules, or regulations as may be necessary for the orderly collection of solid waste from the district and for the maintenance and operation of facilities for the satisfactory disposal of solid waste, which, when so adopted, may be administered and enforced by the County or Summit County Public Health Agency, as the case may be.

Section 6 – Disposal District Boundaries

The Disposal District shall encompass the whole of Summit County with the exception of any incorporated town and those manufacturing, mining, railroad, or industrial properties excluded by law as provided for in Section 1 above. The initial Disposal District boundaries are pictorially defined below.



The excluded parcels are outlined in red, municipalities in rose, and federal lands in green.

Section 7 – District Valuation

The Summit County Assessor's Office has estimated that the assessed value of the real and personal property within the Disposal District is approximately \$2,221,480,000.

<u>Section 8 – Rules and Regulations</u>

As an initial step in furtherance of the Disposal District goals and policies, the Board of County Commissioners desires to adopt solid waste collection rules and regulations for the orderly collection of solid waste and the protection of the public health, safety and welfare. Therefore, the regulations contained in Exhibit A, attached and incorporated herein, are hereby adopted by the Disposal District.